

Message Text

CONFIDENTIAL

PAGE 01 STATE 043264
ORIGIN COME-00

INFO OCT-01 EUR-12 ISO-00 EB-08 GSA-02 /023 R

DRAFTED BY: MARAD/MEUP FCASE
APPROVED BY: EUR/RPM WTSHINN
GSA/FPA:FJACKSON
EUR/RPM:JAFROEBE
EURXRPM:MPSTURZEL

-----098733 190914Z /20

R 180130Z FEB 78
FM SECSTATE WASHDC
TO OIC PTC
INFO USMISSION USNATO

C O N F I D E N T I A L STATE 043264

E.O. 11652 N/A TO NATO DOCUMENTS
PASS FOLLOWING VIA THE NATOWIDE COMMUNICATIONS SYSTEM
RR RWFWE RWFWF RFWFG RFWFI RFWFL RFWFR RFWWZ
DE RFWFS #3264 0491705
ZNY CCCCC
R 180130Z FEB 78
FM WASHINGTON
TO RWFWE/BONN
RWFWF/CINCHAN
RFWFG/COPENHAGEN
RFWFI/LONDON
RFWFL/OSLO
RWFWR/THE HAGUE
RFWWZ/NATO SITCEN

NATO C O N F I D E N T I A L FROM WASHINGTON

COPENHAGEN FOR MR. N. MOGENSEN, MINISTRY OF COMMERCE
BONN FOR MR. D. LINDEMANN, GERMAN SHIPOWNERS' ASSOCIATION,
HAMBURG
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 043264

THE HAGUE FOR MR. J.A.M. LOUWEN, MINISTERIE VAN VERKEER,
EN WATERSTAAT

OSLO FOR MR. T. VAALER, NORWEGIAN SHIPOWNERS' ASSOCIATION
USEMBASSY LONDON FOR MR. R. GAGE, MARITIME ATTACHE AND
NORTHWOOD ENGLAND FOR CDR H. BURGER, HEADQUARTERS OF
THE ALLIED COMMANDER IN CHIEF (CHANNEL)

LONDON FOR DEPT OF INDUSTRY FOR SQDN LEADER S.G. HALL,
FOR DEPT OF TRADE FOR MR. J. DANIELS, AND
NATO HQ BRUSSELS FOR DR. J. HERZOG, CEP DIRECTORATE

SUBJECT: PROPOSED SCENARIO FOR DEC 1978 TRAINING
SESSION OF DEFENSE SHIPPING EXECUTIVE BOARD'S REGIONAL
SHIPPING BOARD (EAST)-DSEB/RSB(E)

REF: PBOS (LONDON) SECRETARIAT P 061030Z FEB 78

1. AS DISCUSSED IN PREVIOUS TRAINING SESSION MEETINGS,
THE NATURE OF PROBLEMS TO BE PRESENTED PARTICIPANTS IN
THE DECEMBER SESSION DEPENDS ON WHETHER THE DSEB/RSB(E)
WILL TRAIN IN THE CIVIL SEALIFT GROUP (CSG) ROLE OR
IN THE FUNCTIONS WHICH THE DSEB/RSB(E) WOULD BE
LIKELY TO PERFORM IN PARALLEL WITH REINFORCEMENT
SEALIFT ACTIVITIES. THE LATTER IS THE MORE PRACTICAL
COURSE, IN OUR VIEW FOR THE FOLLOWING REASON: THE
EMPHASIS DIRECTED BY SCEPC ON REINFORCEMENT MATTERS
WOULD BE ACHIEVED BY FOCUSING ON THE EFFECTS OF
SEALIFT OPERATIONS ON COMMERCIAL SHIPPING.

2. ASSUMING THAT THE DSEB/RSB(E) TRAINS IN REINFORCEMENT
SEALIFT AS SUGGESTED IN PARA 1, THE MOST IMPORTANT
PART OF THE TRAINING SESSION WILL BE PRESENTATION
OF THE RESULTS OF THE PRSG'S WORK, BASED PERHAPS
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 043264

ON THE DRAFT MANUAL OR TRAINING TEXT WHICH MUST
BE PRODUCED, AND THE RESULTING DISCUSSION. IN
OUR VIEW, THIS IS FAR MORE IMPORTANT THAN THE PRACTICAL
EXERCISE PHASE SINCE IT RELATES MORE CLOSELY TO
CRISIS/WARTIME OPERATION. THE TRAINING SCHEDULE
SHOULD PROVIDE FULL SCOPE FOR SUBSTANTIVE DISCUSSION
OF PROPOSED NEW PROCEDURES.

3. ATTENDEES AT PREVIOUS TRAINING SESSIONS OF THE
DSA AND OTHER NATO CIVIL WARTIME AGENCIES (NCWAS) HAVE
OBJECTED STRONGLY AND JUSTIFIABLY TO PRACTICING
ESSENTIALLY CLERICAL OPERATIONS SUCH AS FILLING
OUT FORMS. PRACTICAL EXERCISE PROBLEMS, IN OUR
VIEW, SHOULD BE MANAGEMENT PROBLEMS WHICH REQUIRE
TRAINEES TO DO THE KINDS OF THINGS, ALTHOUGH NOT
NECESSARILY THE EXACT THINGS, THEY WOULD HAVE TO
DO IN WARTIME.

4. ASSUMING THAT THE PREFERRED CHOICES GIVEN IN PARAS
1 AND 3 ARE AGREEABLE, POSSIBLE PROBLEMS FOR THE
DECEMBER SESSION COULD INCLUDE:

A. DETERMINATION OF THE LINER ROUTES TO BE ESTABLISHED BY THE DSA. PRSG HAS AGREED THAT, IF POSSIBLE, ROUTES SHOULD BE DEFINED IN PEACETIME. IT WOULD BE PROFITABLE FOR TRAINEES TO CONSIDER THIS FUNCTION AND DETERMINE HOW IT SHOULD BE APPROACHED. NOT ALL THE DATA NEEDED FOR DECISIONS WOULD BE AVAILABLE TO THE TRAINEES, BUT THE FACT IS THAT PLANNING BOARD FOR OCEAN SHIPPING (PBOS) DOESN'T KNOW WHAT DATA ARE NEEDED AND TRAINEES COULD HELP DEFINE THE REQUIREMENT. IT IS LIKELY THAT THE TRAINEES WHO ARE EMPLOYED IN LINER TRADES, IF GIVEN ADVANCE WARNING, COULD BRING RELEVANT MATERIAL WITH THEM. THIS PROBLEM WOULD BE USEFUL TO PBOS, IT WOULD EXPLOIT THE PROFESSIONAL KNOWLEDGE OF TRAINEES, IT WOULD HAVE SUBSTANCE, AND CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 043264

IT WOULD BE DIRECTLY RELEVANT TO DSA OPERATIONS IN THE INITIAL PERIOD.

B. DETERMINATION OF ACTIONS WHICH SHOULD BE TAKEN TO DEAL WITH THE DISRUPTION OF LINER OPERATIONS BY REINFORCEMENT SEALIFT.

A LIST OF SHIPS ASSUMED TO BE WITHDRAWN FROM LINER SERVICE FOR REINFORCEMENT SEALIFT COULD BE PROVIDED. ALTHOUGH TRAINEES WOULD NOT HAVE ALL INFORMATION NEEDED TO DECIDE NECESSARY SHORT-TERM ACTIONS, THEY COULD MAKE SENSIBLE AND USEFUL OBSERVATIONS AND COULD GIVE PBOS GUIDANCE ON HOW TO APPROACH FURTHER PLANNING FOR THIS SITUATION.

C. DETERMINATION OF ACTION NECESSARY TO RESPOND TO INTERRUPTION OF SUPPLY OF COAL FROM RUSSIA AND POLAND. THIS CALLS FOR AN INPUT FROM SUPPLY AUTHORITIES WHICH IS NOT LIKELY TO BE AVAILABLE, UNLESS THE INTERNATIONAL STAFF IS WILLING TO PROVIDE SOME INPUTS. HOWEVER, IN ANY CASE THE DSA WOULD BE OBLIGED TO DO SOME STAFF WORK BEFORE IT HEARD FROM SUPPLY AUTHORITIES. FOR INSTANCE, THE DSA WOULD HAVE ON ITS HANDS THE SHIPS THAT HAD BEEN EMPLOYED IN THAT TRADE AND IT WOULD BE LOOKING FOR WORK FOR THEM. DSA STAFF WOULD BE GENERATING INQUIRIES TO NATO AND PERHAPS NATIONAL SUPPLY AUTHORITIES, TRYING TO ELICIT INFORMATION ON WHAT SUPPLY PLANS WERE LIKELY TO BE. A POSSIBLE ACTION RESULTING FROM THIS STAFF WORK IS DIVERSION

OF AVAILABLE COAL CARRIERS TO THE WESTERN HEMISPHERE, FOR EXAMPLE. A TRAINING POINT WOULD BE DEVELOPMENT OF A SENSE OF THE STAFF CONTACTS THAT WOULD BE CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 043264

NECESSARY IN SUCH A CASE. A POINT PERHAPS MORE IMPORTANT WOULD BE BRINGING THE TRAINEES TO APPRECIATE THAT DSA OPERATIONS WOULD BE CONCERNED MORE WITH BROAD ECONOMIC FACTORS AFFECTING SHIPPING THAN WITH OPERATING DETAILS.

D. A SIMILAR PROBLEM COULD BE CREATED IN CONNECTION WITH SWEDISH AND RUSSIAN IRON ORE. THIS PROBLEM WOULD GIVE TRAINEES THE OPPORTUNITY TO EXPLORE WITH NAVAL AUTHORITIES THE PROBLEMS OF PROTECTING SHIPPING. SPECIFIC PROBLEMS LIKE THIS HAVE THE ADVANTAGE OF HELPING TRAINEES TO REALIZE THAT THEY MUST UNDERSTAND THE NATURE OF INDIVIDUAL TRADES IN ORDER TO PLAN SHIPPING SUPPORT FOR THOSE TRADES.

E. DETERMINATION OF THE ALLOCATION ARRANGEMENTS TO BE MADE FOR TANKERS FOR WHICH OWNERSHIP AND REGISTRATION ARRANGEMENTS ARE COMPLICATED. ANY MAJOR OIL COMPANY CAN PROVIDE EXAMPLES. IT MIGHT BE POSSIBLE TO OBTAIN AN OUTDATED LIST OF SHIPS UNDER CHARTER TO BP OR SHELL AS A POINT OF DEPARTURE. WE HAVE IN MIND SUCH INSTANCES AS THAT OF AN AMERICAN-OWNED PRODUCT TANKER, REGISTERED IN THE UK AND REGULARLY SHUTTling BETWEEN UK AND DENMARK. UK WOULD REQUISITION THE SHIP AND ENTER IT IN THE POOL. WOULD IT THEN BE ALLOCATED TO THE UK OR TO DENMARK OR TO THE US FOR EMPLOYMENT BY THE OWNING OIL COMPANY IN THE EUROPEAN DISTRIBUTION PATTERN OF THE COMPANY? IT WOULD BE USEFUL TO TAKE AN OIL COMPANY LIST OF SHIPS IN ITS CURRENT EMPLOYMENT AND WORK THROUGH IT, FIGURING OUT THE ALLOCATION ARRANGEMENTS IN EACH CASE. SUCH AN EXERCISE WOULD IDENTIFY PROBLEMS WHICH PBOS HAS NOT ADDRESSED AND WOULD GIVE PBOS SOME VALUABLE GUIDANCE FOR ITS FUTURE WORK.

5. PLANS REVIEW STUDY GROUP (PRSG) DISCUSSIONS ON
CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 043264

TRANSITION ARRANGEMENTS FOR DSEB TO BE BROUGHT INTO OPERATION BEAR ON THE INITIAL ROLE OF THE DSEB/RSP (E), BUT THESE CAN BE ACCOMMODATED AS PLANNING PROCEEDS. VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PERSONNEL TRAINING, NAVAL SHIPS
Control Number: n/a
Copy: SINGLE
Draft Date: 18 feb 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE043264
Document Source: CORE
Document Unique ID: 00
Drafter: MARAD/MEUP FCASE
Enclosure: DG ALTERED
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780077-0291
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780237/aaaabeyt.tel
Line Count: 221
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: f6e407d4-c288-dd11-92da-001cc4696bcc
Office: ORIGIN COME
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 25 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3547293
Secure: OPEN
Status: NATIVE
Subject: PROPOSED SCENARIO FOR DEC 1978 TRAINING SESSION OF DEFENSE SHIPPING EXECUTIVE BOARD'S REGIONAL SHIPPING BOARD (EAST)-DSEB/RSB(E)
TAGS: PORG, NATO
To: OIC PTC
Type: TE
vdkgvkey: odb://SAS/SAS.dbo.SAS_Docs/f6e407d4-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014